



# Henbury, Brentry & Southmead Neighbourhood Partnership Tuesday 20th June 2017

**Report of:** Keith Houghton, Neighbourhood Partnership Co-ordinator.

**Title:** Henbury, Brentry & Southmead NP Business Activities Report

**Contact Telephone Number:** 0117 922 2135

#### Recommendations:

- 1. The NP to approve the recommendation that the Councillors and BS10 Group take forward the traffic/Transport, CPNN and influencing of CIL/S106 in post-NP arrangements (Item 1.1)
- 2. That the Councillors approve the recommendation to allocate £42,618.45 of S106 to support delivery of Public Right of Way improvements to pathway BCC/542 (Item 1.2 and appendix 1)
- 3. That the Councillors approve the recommendation from the Henbury & Brentry Parks Prioritisation Group to allocate £17,672.48 Parks S106 to the 5 priority improvements drawn from the Parks Improvement Survey (Item 2.1 & appendix 2)
- 4. That the NP notes the intended work set out to take forward the Southmead Parks Access improvement project (Item 2.2)
- 5. The NP to note the latest S106 contributions and the latest statement on Community Infrastructure Levy (CIL), (Items 3.1 & 3.2)
- 6. To note the legal information in **Item 4**: due regard to Public Sector Equality Duty (**item 4**)

#### Item 1: Highways Schemes & Traffic & Transport

1.1 Traffic impact of CPNN development on North Bristol transport network:

At its meeting on 28th March the NP agreed that

the Councillors and interested NP residents set up a Traffic and Transport Sub-Group in partnership with the BS10 Parks and Planning Group in May 2017 and explore the timings of any Public meetings;

- a. The NP Co-ordinator and the Chair of BS10 Parks and Planning have liaised with Oliver Coltman, City Transport Programme Manager, to explore him attending a BS10 meeting to update on progress.
- b. Following conversations between Mike Murch and Oliver Coltman it's been agreed that Oliver will meet with BS10 Group when the traffic modelling being developed with South Gloucestershire is completed and ready for public airing. It's likely that this will be in **September 2017**.

Recommendation: That the Councillors and BS10 Group take forward Henbury, Brentry and Southmead traffic/highways priority work and liaison/influencing with Bristol City Council and potential influencing of the use of CIL/S106 in the post-NP arrangements being developed locally and city-wide

- 1.2 Request to allocate £42,618.45 Section 106 to improve Public Right of Way BCC/542
- a. The NP has a devolved budget of £42,618 arising from the development of the Brentry Hospital site allocated to:

The cost of improving facilities for pedestrians and cyclists on Public Right of Way BCC/542 including surface treatment and lighting

- b. Mary Knight, the BCC Public Right of Way Officer, is requesting the release of this funding as a formal approval of her proposal to deliver upgrades to this PROW within the timeframe required by the S106 agreement, 17<sup>th</sup> November 2020 **See Appendix 1**
- c. Equalities Impact: the officer's assessment makes the following observations of any likely impacts on equalities groups:

the improvements will be designed to maximise access for all on this constrained site observing equalities guidance. The improvements have to be designed within the current path boundaries, if opportunities arose to widen the public footpath they would be investigated. The new tarmac surface will be an improvement on the current situation and nothing designed as part of this scheme will adversely affect the accessibility to the current path users. It is hoped that with the improvements more users may use the route.

d. Mary Knight is seeing advice from the NP about any specific local body which she should liaise with to share development ideas, develop any consultation plans within the neighbourhood's post NP arrrangements.

Recommendation: That the NP Councillors approve the allocation of this S106 funding, £42,618.45 to improve Public Right of Way BCC/542 and that the NP recommends any local resident body which might act as an advisory/consultation route for the officer to link into during the development of this scheme.

#### 2. Parks improvements

- 2.1 Henbury & Brentry Parks improvements
- a. At the 28<sup>th</sup> March NP meeting it was agreed that recommendations from the Henbury & Brentry Parks Group will be brought to this final NP event in June 2017 for decision by the NP Councillors on the allocation of Section 106 monies available to the Partnership of £71, 672.48.
- b. Two meetings of a Henbury and Brentry Parks Prioritisation Group have met on 3<sup>rd</sup> and 25<sup>th</sup> May to consider the information on preferred development ideas which have been put forward in the online and paper survey conducted between February and March 2017.
- c. 130 responses were received. The main parks/open spaces prioritised for improvements were:
  - 1. Crow Lane Open Space
  - 2. Okebourne Open Space
  - 3. Barnards Park

d. Respondents indicated their preferred types of improvements for each of these sites (See Appendix 2)

Crow Lane Open Space: Play equipment; seating; equipment for older children; bins; sports facilities & game playing; Specific proposals for the Bowling Green: Outdoor Gym; Garden; 5-a-side pitch

Okebourne Open Space: Play equipment; paths; seating; sports facilities & game playing; equipment for older children

Specific proposals previously made: develop fitness circuit; better disabled access for play and paths

Barnards Park: more seating; equipment for older children/teenagers; growing fruit/vegetables; wildflower planting;

e. Refining a 'long list': from the preferred locations and types of improvements indicated in the survey the Parks Prioritisation Group asked the NP Co-ordinator, Neighbourhood Officer and BCC Parks to consider and respond with potential costings and delivery options to the following improvements:

#### **Crow Lane Open Space**

Equipment/improvement sought: Benches; • Conventional bench in older persons play area; • Outside skate park • Outside Aldi – Crow Lane end

Play equipment: another baby and ordinary swing equipment in play area

Bowling Green: a. Outdoor Gym b. five-a-side pitch c. fitness track d. bins – 2 bins at site

# **Okebourne Open Space**

- a. Play: What's recommendation from play/Parks on installation of additional equipment? What would you recommend?
- b. Aspiration for trim Trail how much would a full trail around perimeter of Park cost?

- c. cost of a trim trail path round the forest which connects to the slatted bog pathway
- d. more seating at point of path junction and near the play area, with bin?
- e. five a side posts replacement
- f. Improved disabled access into Okebourne from Knole Lane what would be cost and recommended method?

#### **Barnard's Park**

- a. Wildflower area: cost to re-seed and put a second one in? b. install a third one in form of a maze?
- c. two or three carved benches lower part of Barnards d. plant two or three fruit trees semi-mature fruit trees
- e. install two bins
- f. Response from Parks and Recommendations to the Neighbourhood Councillors:
  - 1. Parks emphasised in their response a number of limitations on the sort of upgrades they could support, in particular that they had limited capacity left within their service to extend maintenance to new bins and benches.
  - 2. In response to Park's concerns about maintenance costs the Prioritisation Group pointed out that the funding available is Section 106, from which 1/3 has already been set aside for maintenance costs.
  - 3. Cllr Weston queried to high level of some of the costs for equipment which Park's had sketched out. He has since contacted Gemma Dando, the deputy Service Director for Neighbourhoods, to query why Park's costs are so high. She has responded as follows:

'Mark – would you be happy for us to use your neighbourhood as a test for doing things differently? We do have an internal team so any permanent change needs to be thought through in more detail, but given the difference in price that you describe it is certainly something that we need to investigate.'

4. This opens to way for the Parks Prioritisation Group to take forward an exploration of alternative suppliers and

costings for the 'short list' they arrived at. There is also the option of looking at raising **external funding** to add to the S106 £71,672 which is available to support these upgrades. This has been achieved successfully in St George; Avonmouth and Headley Park in other areas of the city.

5. The Prioritisation Group agreed to recommend the following potential upgrades to be explored further as potential improvements which the available S106 funding should be applied to and to explore a. cheaper sources of supply and b. sources of additional external funding with BCC Parks to derive the most possible benefit from the S106 available:

Priority	Priority or project	Site(s)
1	Bins and benches	Within identified priority sites
2	MUGA (multi-use games area) OR	Crow Lane
3	Outdoor Gym	Crow Lane
4	Trim trail	Okebourne
5	additional wildflower planting and carved bench	Barnards Park

## g. Recommendations:

a. That the Neighbourhood Councillors approve the allocation of the £71, 672.48 Section 106 from Henbury/Brentry-generated agreements for improving Parks/Open Spaces to deliver from the prioritised options and in the sites recommended by the Priorisation Group below:

Priority	Priority or project	Site(s)
1	Bins and benches	Within identified priority sites
2	MUGA (multi-use games area) OR	Crow Lane
3	Outdoor Gym	Crow Lane
4	Trim trail	Okebourne
5	additional wildflower planting and carved bench	Barnards Park

b. that the Parks Priorisation Group is asked to continue working with BCC Parks, with some support from the Neighbourhood Management service, to explore alternative sources of equipment which is less expensive, ways of providing additional seating and bins which can be sustained by Parks and to identify additional external funding which could be brought forward to supplement the S106 funding

#### h. Equalities Impact information

1. The Parks Improvement Survey gathered opinions from a cross-section of the population – some of it closely in line with 2011 census and Office of National Statistics data, some of it not.

The main areas where the responses received and recorded matched census data were:

#### Ages:

What is your age group?			
Answer Options	Response Percent	Response Count	Henbury Brentry census
15 or under	17.1%	13	19.9%

16 - 24 25 - 49 50 - 64 65 - 74	7.9% 39.5% 10.5% 17.1%	6 30 8 13	10.2% 41.3% 10.8% 17.8%
75 and over prefer not to say	5.3% 2.6%	4 2	17.070
	red question ped question	76 54	

A higher proportion of over 65 people responded compared to their presence in the population Ethnicity:

How would you describe your ethnic origin? (Please tick)						
Answer Options	Response Percent	Response Count	Henbury Brentry census			
White British Other white background Asian/Asian British Black/African/Caribbean/Black British prefer not to say Other ethnic group (please use the space be want to give us more)	78.7% 2.7% 0.0% 10.7% 8.0% low if you	59 2 0 8 6	83% 4.9% 11.4%			
answer skipp	75 55					

Responses from BME populations matched reasonably closely their presence in the population

The main areas where the responses received were not a close match to the census data were:

Disability:

Do you consider yourself to be a disabled person?

Response Percent	Response Count	Henbury Brentry census
7.2% 47.8%	5 33	21.2%*
ed question	69	
	7.2% 47.8% 44.9%	Percent Count  7.2% 5 47.8% 33 44.9% 31 ed question 69

While there is no clear correlation between the survey question and the census characterisation of 'People whose day-to-day activities are limited a lot' & 'People whose day-to-day activities are limited a little' it's reasonably clear that the survey did not hear from a representative sample of disabled people

Sex:

What is your gender?			
Answer Options	Response Percent	Response Count	Henbury Brentry census
Female Male Prefer not to say	77.3% 20.0% 2.7%	58 15 2	52.9% 47.1%
answ	ered question pped question	75 55	

Male respondents were under-represented as a whole.

Both disabled and male members of the Ward population will need to be reached in subsequent consultation work to develop the recommended options.

- 2.2 Taking forward Southmead Parks Access work
- a. At the last NP meeting on 28<sup>th</sup> March the Public Forum statement raised concerns about the exploration taking place to open Doncaster Road Park and the Doncaster Road entrance to Badocks Wood to improve disabled and other access

in line with recommendations made by the Bristol Physical Access Chain and with the aspirations of the Disability Navigation Group report commissioned by the Southmead Fourteen Fund.

- b. The working group which has been exploring these options has not met in the time since, in part due to the disruption caused by elections and also because of the changing roles of Neighbourhood officers as the NP programme is closed and neighbourhood working is reshaped.
- c. A major issue which has to be addressed if these aspirations are to win the support of groups like Friends of Badocks Wood and residents living round Doncaster Road Park is the risk of motorbike users misusing easier access to drive their bikes into these public spaces. The option to re-instate temporary physical restriction has already been built into the design of new entrances at the request of the working group.
- d. At the 26<sup>th</sup> May meeting with the Mayor a further option to address this risk was mooted: that we should engage the people who use motorbikes to explore their reasons for accessing Badocks Wood and involve them in discussing the issues of fair access so they could potentially contribute to a solution to the dilemma.
- e. The Neighbourhood Management team is able to continue to put some time into supporting the Parks Access working group to move this matter towards a conclusion and will set up new activities for the group and with the Southmead Youth Centre manager, James Creed, to expand the participants in this conversation.
- f. It's envisaged that a final conclusion about the feasibility of this access improvement will emerge in the Autumn of 2017 and, if it looks a possibility to be delivered in practice, that a request for S106 and CIL funding will be put forward to the new decision-making arrangements for S106 and CIL.

#### Item 3: Latest Devolved Section106 Contributions and Community Infrastructure Levy contributions

3.1. Section 106: The table below sets out the actual S106 funds which remain unallocated. Please note that a consultation will be held over the summer period on proposals to create a new decision-making process to replace the Neighbourhood Partnership system to use Section 106 and Community Infrastructure Levy (CIL) contributions to address local development needs and aspirations.

# **Henbury & Southmead Neighbourhood Partnership**

**Devolved Section 106 monies held as at 31st January 2017** 

Permission / Site / S106 Code	Purpose of Contribution	Total devolved contribution value	Date to be Spent / Committed by	Agreed spend by Neighbourhood Committee	Notes - £ remaining
PARKS					
07/01415 - 46 Fonthill Road, Southmead / ZCD616	The provision of improvements to Parks and Open Spaces within one mile of 46 Fonthill Road	£16,482.17	No Limit	11/10/2012: £9,163.68 of this contribution to be applied to Doncaster Road Childrens Play Facilities and drawn down as the scheme progresses	
				12/03/2013: £200 allocated to add to the Clean and Green money already put towards the repair	£7,118.49

Permission / Site / S106 Code	Purpose of Contribution	Total devolved contribution value	Date to be Spent / Committed by	Agreed spend by Neighbourhood Committee	Notes - £ remaining
				of the S Bench in Southmead	
06/05013 / Former Severn Way Filling Station, Wyck Beck Road, Henbury / ZCD834	The provision of improvements to Parks and Open Spaces within one mile of the former Severn Way Filling Station	£20,475.78	No Limit	11/10/2012: £14,251.90 of this contribution to be applied to Okebourne Open Space improvements and drawn down as the scheme progresses 04/12/2012: £1,900 to install two litter bins on Barnards Park using available Section 106	
				24/09/2013: £2400 (from the Section 106 money) to be allocated to fund additional work on the Okebourne Road Open Space Play Area.	£3,823.88
11/00555 / 235 to 241 Charlton	The provision of improvements to	£10,387.90	No Limit		£10,387.90

Permission / Site / S106 Code	Purpose of Contribution	Total devolved contribution value	Date to be Spent / Committed by	Agreed spend by Neighbourhood Committee	Notes - £ remaining
Road, Brentry /SC32	Parks and Open Spaces within one mile of 235 Charlton Road				
12/01932 / Brentry Hospital, Brentry Ln, Brentry /SC40	The provision of improvements to Parks and Open Spaces within one mile of Brentry Hospital	£57,460.7	12/09/2021		£57,460.70
Sub-Total					£78,790.97
TRANSPORT  09/02748 / 115 - 117 Station Road, Henbury, / ZCD877	The provision and/or improvement and/or maintenance of the following: a) supporting the orbital bus route which passes through the local area b) pedestrian and cycle provisions in the local area c) bus stop infrastructure upgrade.	£11,494.35 *	No Limit	12/03/2012: allocate funding of £3,417.63 to install High Friction surfacing to the Aldi crossing	£8,076.72
06/05013 / Former Severn Way Filling Station, Wyck Beck Road,		£ 31,126.56*	No Limit	24/05/2011: £20,000 allocated to Charlton Lane / Swanmoor Cres	£15,350.92* Note: due to underspend on Charlton

Permission / Site / S106 Code	Purpose of Contribution	Total devolved contribution value	Date to be Spent / Committed by	Agreed spend by Neighbourhood Committee	Notes - £ remaining
Henbury / ZCD835	vicinity of the former Severn Way Filling Station			mini roundabout, and £10,000 allocated to Knole Lane pedestrian refuge. Funding forms to be completed once scheme implementation becomes imminent.	Lane/Swanmoor/ Brentry Lane scheme
12/01932 / Brentry Hospital, Brentry Ln, Brentry /SC21	The cost of improving facilities for pedestrians and cyclists on Public Right of Way BCC/542 including surface treatment and lighting	£42,618.45	17 Nov 20		£42,618.45
12/01932 / Brentry Hospital, Brentry Ln, Brentry /SC22	The cost of works to upgrade the footway on the northern side of Brentry Lane	£15,981.92	17 Nov 20		£15,981.92
Sub-Total OTHER					£82,028.01
12/01932 / Brentry Hospital, Brentry Ln, Brentry /SC42	The cost of improvements to the local Library (Henbury Library)	£19,683.81	12/09/2021		£19,683.81
Total					£180,502.79

Permission / S / S106 Code	ite Purpose of Contribution	Total devolved contribution value	Date to be Spent / Committed by	Agreed spend by Neighbourhood Committee	Notes - £ remaining
		*includes interest added			
		on			

#### 3.2. Community Infrastructure Levy (CIL)

The NP should note there are no new CIL contributions since 24th January 2017

## **HENBURY & SOUTHMEAD NEIGHBOURHOOD PARTNERSHIP**

# CIL monies held - 31 January 2017

Monies to be spent on measures to support the development of the Neighbourhood Partnership's area, by funding:

- a) the provision, improvement, replacement, operation or maintenance of infrastructure; or
- b) anything else that is concerned with addressing the demands that development places on an area

<b>Date Received</b>	<b>Application</b>	Site Address	Amount
28/08/13	12/05146	515 Southmead Road, Southmead	£997.50
13/06/14	13/02000	Land to rear of 237b Charlton Road, Brentry (1)	£1,479.00
05/09/14	13/05086	2 Chakeshill Drive, Brentry	£539.60
13/10/14	13/02000	Land to rear of 237b Charlton Road, Brentry (2)	£1,479.00
14/04/15	13/02000	Land to rear of 237b Charlton Road, Brentry (3)	£2,218.50

<b>Date Received</b>	<b>Application</b>	Site Address	Amount	
22/09/15	14/03086	Former Bourne End PH, Okebourne Road, Brentry	£3,356.62	
03/11/15	13/02000	Land to rear of 237b Charlton Road, Brentry (4)	£2,218.50	
26/11/15	14/06105	81 Wigton Crescent, Southmead	£1,182.12	
22/02/16	13/00292	115 Chakeshill Drive, Brentry	£1,012.50	
05/05/16	14/01312	98 Brentry Lane, Brentry	£785.59	
17/06/16	14/05109	6 Wyck Beck Road, Henbury	£349.15	
13/10/16	15/00633	231 Henbury Road, Henbury	£857.25	
10/11/16	16/00678	2B Chakeshill Drive, Brentry	£532.10	
		Total	£17,007.43	
Less		£5,000 allocated to Henbury Centre equipment		
Less £2,179 allocated to Southmead notice boards				
		Total currently available to spend	£9,828.43	

#### **Item 4: Legal Information**

When councillors decide how the wellbeing fund (or any other NP Budget) is spent they should have due regard to the Public Sector Equality Duty that applies to all public bodies. This duty is contained in the Equality Act 2010 and came in to force on 6 April 2011. It replaces previous equality duties under the Sex Discrimination, Race Relations and Disability Discrimination Acts.

The duty means that councillors are required to have due regard to the need to:

- Eliminate unlawful discrimination, harassment and victimisation and other conduct prohibited under the Act
- Promote equality of opportunity between different groups
- Foster good relations between people from different groups

The duty covers the following protected characteristics:

- Disability
- Sexual orientation
- Age
- Gender reassignment
- Religion and belief
- Sex
- Race
- Pregnancy and maternity

It also applies to marriage and civil partnership, but only in respect of the requirement to eliminate discrimination and harassment.